

Message Text

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ACTION EA-10

INFO OCT-01 ISO-00 SS-15 OMB-01 DEAE-00 CIAE-00 INR-05

IO-10 JUSE-00 NSAE-00 RSC-01 SNM-02 SY-04 TRSE-00

USIA-06 NSC-05 OES-02 L-02 AID-05 IGA-01 MED-02 HEW-02

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FM AMEMBASSY JAKARTA

TO SECSTATE WASHDC 5247

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E.O. 11652: GDS

TAGS: SNAR ID

SUBJ: DRUG PROGRAM IN INDONESIA: PROGRESS REPORT

REF: STATE 233134

1. SUMMARY: IN RESPONSE TO REFTEL WE HAVE REVIEWED
MISSION NARCOTICS CONTROL PROGRAM. WE ARE NOW SEEING
POSITIVE RESULTS FROM OUR EARLY PROGRAMS AND FIND THAT
NEW AVENUES OF COOPERATION WITH GOI ARE OPENING UP. WE
BELIEVE USG NARCOTICS PROGRAMS COULD BE MADE MORE EFFECTIVE
THROUGHT DEVELOPMENT BETTER TECHNIQUES FOR CONDUCTING IN-
COUNTRY TRAINING IN LOCAL LANGUAGE. END SUMMARY.

2. IN INDONESIA GOAL OF US DRUG PROGRAMS HAS BEEN TO
PREVENT THIS COUNTRY FROM BECOMING A SOURCE OR ROUTE FOR
ILLICIT NARCOTICS DESTINED TO UNITED STATES. SINCE THERE
IS NO FIRM EVIDENCE THAT THIS IS NOW THE CASE IN INDONESIA,
OUR EFFORTS HERE HAVE BEEN AIMED AT ALERTING INDONESIAN
AUTHORITIES TO POTENTIAL DANGERS, ASSURING THAT BOTH
WE AND INDONESIANS ARE ADEQUATELY INFORMED ABOUT LOCAL DRUG
SITUATION, AND MAKING SURE INDONESIANS HAVE CAPABILITY
TO PREVENT AN EXPANSION OF TRAFFICKING WHICH MIGHT AFFECT
US. PROGRESS MADE TOWARD THESE OBJECTIVES IN PAST TWO
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YEARS IS LARGELY RESULT OF GROWING OFFICIAL INDONESIAN

CONCERN OVER INCREASE IN DRUG ABUSE (PRINCIPALLY MARIJUANAN, BUT ALSO SOME HEROIN) AMONG INDONESIAN YOUTH.

3. EFFECTIVE COOPERATION WITH INDONESIAN AUTHORITIES HAS FACED TWO MAJOR OBSTACLES. ONE IS GENERALLY LOW LEVEL OF ADMINISTRATIVE COMPETENCE WITHIN GOI. THE OTHER IS INDONESIAN RETICENCE ABOUT FOREIGN INVOLVEMENT IN ACTIVITIES, SUCH AS NARCOTICS CONTROL, WHICH TOUCH ON INTERNAL SECURITY.

4. OUR EARLY PROGRAMS WERE CONFINED TO TRAINING IN US FOR A FEW GOI HEALTH AND POLICE OFFICIALS AND SUPPORT FOR INDONESIAN REHABILITATION PROGRAMS. LATTER WAS RESPONSE TO WHAT GOI CONSIDERED ITS MOST PRESSING NEED FOR ASSISTANCE AND FOCUSED OUR EFFORTS IN AREA WHERE CAPABLE AND DEDICATED PERSONNEL WERE AVAILABLE TO SUPERVISE PROGRAMS.

5. OUR EARLY PROGRAMS HAVE SHOWN POSITIVE RESULTS. DRUG DEPENDENCE UNITS ARE NOW FUNCTIONING IN JAKARTA AND SURABAYA. GOI OFFICIALS HAVE LEARNED MORE ABOUT DRUG PROBLEMS, INCLUDING INTERNATIONAL IMPLICATIONS, AND HAVE HAD CONCRETE EVIDENCE OF BENEFITS OF COOPERATION WITH US.

6. RECENTLY, NEW AVENUES FOR COOPERATION HAVE OPENED UP. PLANNING AND COORDINATION OF GOI NARCOTICS PROGRAMS HAS IMPROVED. BAKOLAK, CENTRAL BOARD THAT OVERSEES SUCH PROGRAMS, HAS BEEN REORGANIZED; AND A FIVE-YEAR NARCOTICS CONTROL PLAN HAS BEEN PREPARED. NATIONAL POLICE HAVE CENTRALIZED ANTI-NARCOTICS ENFORCEMENT IN A NEWLY ESTABLISHED NARCOTICS DIRECTORATE, WHICH IS NOW BEING STAFFED AND TRAINED. MOST IMPORTANT, WE ARE NOW DISCUSSING WITH GOI TERMS FOR ESTABLISHMENT OF DEA OFFICE HERE, WHICH SHOULD BRING US MORE INFORMATION ABOUT LOCAL DRUG SITUATION AND HELP TO INSURE TIMELY DETECTION OF ANY EFFORT BY DRUG TRAFFICKERS SELLING TO US MARKET TO SHIFT OPERATIONS TO INDONESIA.

7. PROGRESS MADE BY GOI IN REVAMPING ITS ENFORCEMENT PROGRAMS LEADS US TO THINK THAT IT MAY NOW BE FEASIBLE TO EXPAND US ASSISTANCE TO POLICE AND OTHER GOI ENFORCEMENT

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AGENCIES. WE HAVE RECOMMENDED FURTHER POLICE TRAINING AND HAVE ALSO SUBMITTED PRELIMINARY FUNDING REQUESTS FOR COMMODITY ASSISTANCE. WE ARE DEVELOPING DETAILED PROPOSALS, WITH ATTENTION BEING GIVEN TO POSSIBILITY OF ESTABLISHING SPECIAL POLICE NARCOTICS TEAMS AND TO IMPROVING POLICE LABORATORY FACILITIES. COMBINATION OF DEA PRESENCE PLUS ENHANCED LOCAL ENFORCEMENT CAPABILITY SHOULD HELP GREATLY TOWARD ATTAINMENT OF GOAL OF PREVENTING INDONESIA FROM

BECOMING LOCUS OF EXPANDED DRUG TRAFFIC.

8. IN CONSIDERING WAYS TO IMPROVE CONDUCT OF US ANTI-NARCOTICS PROGRAMS GENERALLY, WE SUGGEST THAT ATTENTION BE GIVEN TO DEVELOPING BETTER TECHNIQUES FOR CONDUCTING IN-COUNTRY TRAINING IN LOCAL LANGUAGE. A MAJOR HANDICAP HERE HAS BEEN DIFFICULTY OF OBTAINING CANDIDATES WITH SUFFICIENT COMMAND OF ENGLISH TO PARTICIPATE IN NARCOTICS TRAINING COURSES IN UNITED STATES OR THIRD COUNTRIES. THIS PUTS PREMIUM ON IN-COUNTRY TRAINING, BUT OUR LIMITED EXPERIENCE IS THAT THESE COURSES LEAVE MUCH TO BE DESIRED INSOFAR AS INTERPRETATION FACILITIES AND INSTRUCTIONAL MATERIALS IN LOCAL LANGUAGE ARE CONCERNED. US CUSTOMS PROGRAMS RECENTLY DESCRIBED TO US BY VISITING CUSTOMS REPRESENTATIVE WOULD SEEM TO REPRESENT SIGNIFICANT IMPROVEMENT IN DEALING WITH LANGUAGE PROBLEM, AND CUSTOMS TECHNIQUES MIGHT PERHAPS BE ADOPTED FOR OTHER IN-COUNTRY TRAINING PROGRAMS.

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